

Message Text

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ACTION IO-14

INFO OCT-01 CIAE-00 CU-04 INR-07 NSAE-00 AID-05 USIE-00
AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00 OIC-02
EB-08 TRSE-00 OMB-01 ABF-01 IOE-00 SSO-00 INRE-00
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O R 081741Z SEP 77
FM AMEMBASSY PARIS
TO SECSTATE WASHDC IMMEDIATE 8301
INFO USMISSION GENEVA
USMISSION USUN

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NESCO

E.O. 11652: N/A
TAGS: AORG, PORG, UNESCO
SUBJECT: UNESCO - 103RD EXECUTIVE BOARD: AGENDA
ITEM 4.2: PRELIMINARY PROPOSALS OF DG FOR
BUDGET LEVEL FOR 1979-1980

REF: PARIS 25841; PARIS 20538

1. GENEVA GROUP MEMBERS ARE STILL GROPING FOR AN
INDICATIVE TARGET FIGURE FOR UNESCO BUDGET LEVEL
FOR 1979-1980 THAT WOULD REPRESENT BALANCE BETWEEN
WHAT DG, AND HIS DEVELOPING COUNTRY CONSTITUENCY
WANT AND WHAT THE LARGE DONORS WILL BEAR.

2. FIGURES REPORTED IN PARIS 25841 WERE ROUGH
PROJECTIONS AND ASSUMING DIFFERENT PROVISIONS FOR
INFLATION THAN THOSE CONTAINED IN PART III OF
DOCUMENT 103 EX/5, PARAGRAPHS 11 THROUGH 51.

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3. AUSTRALIAN PERM REP GARDNER DAVIES CHECKED
CALCULATIONS IN DOC. 103 EX/5 WITH SECRETARIAT AND
HAS CONCLUDED THAT DUPLICATION AMOUNTS FOR INFLATION
IN 1977-1978 WERE NOT INCLUDED. GARDNER DAVIES
CONCLUDES THAT AMOUNT OF \$42,035,000 FOR INFLATION
COSTS IN 1977, 1978, AND 1979 IS CORRECT. IF THIS IS
SO, THEN BUDGET LEVELS CONTAINED IN PARIS 25841 ARE

BASED ON WRONG ASSUMPTIONS.

4. US PERMDEL IS STILL UNCERTAIN OF WHAT WOULD BE MOST DEFENSIBLE FIGURES FOR INFLATION FACTORS FOR 1977, 1978, AND 1979 AND FOR CONSEQUENT INDICATIVE TARGET FIGURE FOR 1979-80 BUDGET.

5. WOULD APPRECIATE CLARIFICATION UNDER SEMI-FULL BUDGETING METHODOLOGY ON NEED TO INCLUDE AMOUNT FOR INFIATION IN 1978 WHEN TOTALING UP FIGURES TO ARRIVE AT BUDGET LEVEL FOR 1979-1980. IN DISCUSSION PAPER PASSED OUT AT GG MEETING SEPTEMBER 6, US PERMDEL HAD ASSUMED THAT ITF COULD BE CALCULATED BY STARTING WITH APPROVED BUDGET LEVEL FOR 1977-1978 OF 224.4 MILLION WHICH INCLUDES APPROPRIATION RESERVE OF 13.4 MILLION TO COVER INFLATION COSTS IN 1977. PERMDEL THEN ADDED AMOUNT ESTIMATED FOR INFLATION IN 1979. WE SKIPPED INFLATION COSTS IN 1978 ON ASSUMPTION THAT SEMI-FULL BUDGETING REQUIRED THAT THIS BE ABSORBED IN 1977-1978 BUDGET. HOWEVER GARDNER DAVIES SAYS THIS IS CORRECT, BUT THEN SAYS THAT THE ESTIMATED INFLATION AMOUNT FOR 1978 MUST BE INCLUDED IN THE 1979-1980 BUDGET. IF THIS INDEED IS THE CASE THEN PERMDEL'S DISCUSSION PAPER IS IN ERROR. HOWEVER, PERMDEL WONDERS IF THIS WOULD OBTIATE SEMI-FULL BUDGETING CRITERIA BY ALLOWING UNCOVERED INFLATION IN SECOND YEAR OF BIENNIUM TO BE LIMITED OFFICIAL USE

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MADE UP INCLUDING THIS AMOUNT IN FIRST YEAR OF NEW
BIENNIUM.

6. COMMENT - (A) MOOD AROUND GG TABLE (EXPRESSED
STRONGLY BY FRG AND UK) WAS THAT \$270 MILLION FIGURE
WOULD BE MOST SUPPORTABLE ITF FOR 1979-1980 BUDGET.
THERE WAS GENERAL FEELING EITHER OPENLY ARTICULATED
OR NODDINGLY EXPRESSED THAT DG, AS SHOWN IN HIS REPLY
TO GG LETTER, WAS IN NO MOOD TO DIALOGUE ON BUDGET
LEVELS. HIS ATTITUDE SEEMS TO BE THAT HE FEELS HE
HAS A MANDATE FROM 19TH GC TO HAVE AUTOMATIC PROGRAM
GROWTH OF 6.0 TO 6.8 PERCENT PER YEAR, THAT HE HAS AN
INFLATION PROOF BUDGET METHODOLOGY AND THAT HE FEELS
HE HAS THE VOTES HE NEEDS TO GET HIS PROPOSALS
ADOPTED SO WHY SHOULD HE DIALOGUE WITH A MINORITY OF
COUNTRIES WHO MAY HAVE DIFFERENT VIEWS.

(B) GG MEMBER FELT THAT THEY WOULD
PROBABLY BE OUTVOTED IN TRYING TO KEEP LEVEL BELOW
THE AMOUNT OF \$277.6 MILLION TO \$279.4 MILLION CONTAIN-
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ED IN DOCUMENT 103 EX/5. HOWEVER, MEMBER FELT THAT
SUCH A MINORITY VIEW SHOULD BE GIVEN TO THE DG
AT THE BOARD SESSION.
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